

**KITSAP COUNTY  
NON-MOTORIZED COMMUNITY ADVISORY COMMITTEE (KC NMCAC)  
MEETING MINUTES**

**July 19, 2022 6:30 - 8:00 p.m. (Virtual Meeting)**

[Note new start time](#)

**Agenda**

Virtual Meeting

**Microsoft Teams meeting**

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**Deborah Weinmann**  
Chair

**Jess Chandler**  
Vice Chair

**Janine Blaeloch**

**Richard Feeney**

**Ray Pardo**

**Douglas Piehl**

**Scott Satter**

**Laura Westervelt**

**Brian Watson**

| <i>Time</i> | <i>Topic</i>                               | <i>Activity</i> | <i>Presenter</i> |
|-------------|--|-----------------|------------------|
| 6:30        | 1. Welcome and Introductions               |                 | Chair            |
|             | 2. Public Comment (3 min limit per person) |                 | Chair            |
|             | 3. Approval of Minutes                     | Action          | Chair            |
|             | 4. Welcome New Members                     | Action          | Chair            |
| 6:45        | 5. South Kitsap Parks Connectors           | Discussion      | Mohr             |
| 7:00        | 6. NSTO Study                              | Discussion      | Chair            |
| 7:35        | 7. Metrics                                 | Discussion      | Chandler         |
| 7:50        | 8. Member and Staff Update                 | Discussion      | Chair            |
| 8:00        | 9. Adjourn                                 | Action          | Chair            |

**Attendance:**

Members Present:

Debbie Weinmann (Chair)  
Jess Chandler (Vice-Chair)  
Janine Blaeloch  
Rick Feeney (Recorder)  
Ray Pardo  
Doug Piehl  
Scott Satter  
Brian Watson  
Laura Westervelt

Members Absent:

Kitsap County Representatives:

David Forte  
Melissa Mohr  
Christine DeGeus

Guests:

Roger Gay  
Russ Higgins  
John Willett

**Enclosure [1]: North Sound-to-Olympics (NSTO) Trail Feasibility Study**

**Enclosure [2]: NMCAC Pedestrian Metrics Study**

## **Topic 1: Welcome and Introductions**

Meeting Called to Order

## **Topic 2: Public Comment**

Roger Gay introduced himself.

Russ Higgins introduced himself.

## **Topic 3: Approval of minutes**

Next meeting.

## **Topic 4: Welcome New Members**

Janine Blaeloch introduced herself and gave some history on why she joined. She explained that she is avidly interested in biking and walking issues. Janine lives in Manchester on California Street.

Laura Westervelt also introduced herself. She lives in Manette. She specializes in Biology and is very interested in Kitsap's trail work.

Note: A Kitsap County staff member, Christine DeGeus, introduced herself and how she has taken over Jeff Shea's job as the county's Traffic engineer. Very passionate about safe streets.

## **Topic 5: South Kitsap Parks Connectors**

Melissa Mohr explained that this topic has been stalled. Where the private owner of the subject project area had previously given us permission to access their property joining Wick's Lake to the other three (3) county parks. Now they have declined permission to walk through their property. We do still have the other 3 segments. Wicks lake is the only one separated. Melissa explained how this is putting a stall on effort. She stated this free's up some time to spend time on north-south proposed spine/corridor trail and also to assess the new Belfair highway and our links to Mason County.

David Forte mentioned that without property owner permission to link the parks this still have potential in the future. The Parks and Recreation Department can play a part.

Deb added on that Lake Flora shoulder widening is on the Transportation Incentive Program (TIP). It is a high Tier 2, but there a lot of construction issues.

## **Topic 6: North Sound-to-Olympics (NSTO) Trial Planning Study**

The north portion of the STO trail entails a north-south link of the STO trails between Kingston (e.g., ferry dock) to meet up with the Port Gamble Heritage Park trail hub. Deb Weinmann presented to the team Enclosure [1] with a discussion on what's happened in this effort. This is to keep NMCAC members privy to a separate, sanctioned work group, with approx. 10 members, that is leading this concept. They are having scheduled meetings and field studies. Deb is summarizing these efforts and presenting them to the NMCAC. On June 20 was the first public meeting. The County is trying to narrow the effort to four Tier 1 projects to establish a new set of criteria for one path. What's possible and what's going to make the most sense. What can the NMCAC members do (e.g., can sign up for meetings, can provide input, etc.).

A key issue was at the public meeting is that there are opponents of the Kingston segment of the STO passing through the North Kitsap Heritage Park. The team discussed this public concern and discussed many ways that help alleviate those concerns and better see the concept and its

benefits. A good roundtable discussion ensued on how we can help their team in presenting its benefits. Examples include:

- How can we better set a dynamic to better handling their concerns.
- Can we show them successful precedents like the Clear Creek Trail and the Discovery Trail.
- Involve Commissioner Gelder.
- Perform an open workshop or a webinar.
- Show them the benefits of shared use paths vs. road shoulders.
- Can the NMCAC team write a position paper on it benefits.
- Articles in the Kitsap Sun.
- Find out in layman's terms what each of their concerns are.
- Understand their concern on tree removal and wildlife concerns for the paved path.

### **Topic 7: Pedestrian Metrics Development**

The pedestrian Metrics special committee team rebooted after the last meeting; where the idea of documenting standards caused some confusion. The attached Enclosure [2] presentation shows sample roads in Kitsap County to give an idea of what we are dealing with when we talk about evaluating pedestrian metrics. The roads are primarily considered are outside of the urban growth areas. The presentation showed examples of the kinds of information that might be present in a future pedestrian facility evaluation report. The idea from the metrics group is that evaluating the quality and quantity of pedestrian facilities will build off the work that the non-motorized committee has done in the past.

### **Topic 8: Member and Staff Update**

No meeting in August.

The Department of Natural Resources (DNR) is looking at e-bikes on our trails.

Jess is mapping bike parking facilities in the cities and in unincorporated county areas. Rick will help.

Rick: While it is under the control of the City of Port Orchard, Rick brought up Old Clifton Road. It is lacking shoulders most of the entire length. Whereas, its population structure is growing tremendously.

### **Topic 9: Adjourn**

With no further comments, the Chair closed the meeting.

## Enclosure [1]: North Sound-to-Olympics (NSTO) Trail Feasibility Study

| <b>North Sound to Olympics (STO) Trail Feasibility Study</b><br><b>Working Group #4 Meeting</b><br>June 28, 1-2:30 PM Virtual (Microsoft Teams) |  |
|---|--|
| Agenda Item   | Summary  |
| 1. Overview   | The focus of the meeting was mainly to share feedback about the public meeting, share observations about written public comments, and provide input on Tier 1 criteria.  |
| 2. Public Meeting Feedback<br><br>Note: 50+ people attended the public meeting  | David Forte gave all working group members a chance to comment on the public meeting. The following notes are a general summary. Not every comment is captured here, and some may be unintentionally misconstrued due to my lack of understanding.<br>Public Meeting Feedback <ul style="list-style-type: none"> <li>- Meeting moderator would be helpful at future meetings to limit interruptions and improve flow</li> <li>- Rob Gelder’s intro set a positive tone</li> <li>- Presentation well done; additional graphic display needed to show the STO trail as only one component of the county’s overall connectivity plan</li> <li>- String of Pearls and Sound to Olympics (STO) trail history provided good context</li> <li>- Public comments at meeting were mostly negative, audience generally against a trail going through the North Kitsap Heritage Park (NKHP)</li> <li>- Hard to follow meeting for virtual attendees, challenging to make comments, felt unbalanced with in-person attendees better able to voice their opinions</li> <li>- Helpful to have questions posed from virtual attendees interspersed with in-person questions</li> <li>- Recording of meeting was sufficient for those unable to attend</li> <li>- Lack of information about habitat impacts and potential mitigation strategies and/or restoration opportunities</li> <li>- Based on public comments, need to explore route options that do not go through the park</li> <li>- Strong oppositional views may have created an environment where attendees with more favorable/different views refrained from speaking</li> <li>- Some counter-balancing arguments were made from STO trail advocates</li> <li>- Public comments at the meeting were negative, but it seemed people did want non-motorized transportation options</li> <li>- Next meeting needs to include voices of a wider group of users, consider another survey(?)</li> <li>- Consider having one alternative going thru park, other alternatives not thru the park based on input from meeting</li> <li>- Standard opposition presence was expected</li> <li>- Meeting notifications were sent to a vast audience</li> </ul> |
| 3. Written Public Comments  | The following is a summary of the observations made by working group members regarding the written public comments sent to the county directly or via the North STO website prior to the first public meeting. I did not capture all that was said.<br>Working Group Observations <ul style="list-style-type: none"> <li>- Public comments were overwhelmingly negative and did not take into account a bigger picture perspective</li> <li>- Several people indicated approval for putting the STO trail route along the edge of the NKHP</li> <li>- Some people are advocating for the protection of mice, shrews, and moles</li> </ul>  |

## Enclosure [1]: North Sound-to-Olympics (NSTO) Trail Feasibility Study

|                         |  |
|-------------------------|--|
|                         | <p>with no regard for providing access to disabled people</p> <ul style="list-style-type: none"> <li>- People had concerns about restrictions on land use for property acquired with grant money which may not apply to the routes being considered</li> <li>- Frequently mentioned were concerns about impacts on habitat and user experience and may have been reflective of the continual public outreach by the NKHP Stewards</li> <li>- While many people opposed the trail going through the park, they also supported a non-motorized trail</li> </ul>  |
| 4. Other Comments/Input | <p>The following is a summary of general comments and additional input voiced by working group members during the meeting.</p> <p>General Comments</p> <ul style="list-style-type: none"> <li>- NKHP stewards liked the number (60) of segments being evaluated</li> <li>- Inside the NKHP the route segment north of the spine line (former trail was a skid row, also known as four streams) is part of the Natural Land use category in the DRAFT NKHP Stewardship Plan, which would not allow for a trail to be built</li> <li>- Leafline Coalition has a positive view of the project</li> <li>- More focus needed on ecological restoration</li> <li>- Work documented in the Port Gamble Forest Heritage Park Master Plan could be used for ecological restoration information</li> <li>- Examples and publicity ideas for ecological restoration projects can be found from recent Bainbridge Island activities</li> <li>- More science needed on impacts</li> <li>- Mitigation elements for a trail route going through should be identified, but it is important not to over-promise on a route's potential restoration aspects</li> <li>- Evaluate benefits and affects on humans and the environment</li> <li>- Difficult to assess environmental impacts, need to look at the big picture</li> <li>- Determine what's significant at a landscape scale when considering environmental aspect, analysis, and decision-making</li> </ul> <p>Tier 1 Criteria Comments</p> <ul style="list-style-type: none"> <li>- Need for proximity analysis to determine the number of people who would be able to walk or ride a bike directly to the trail or use a connector trail</li> <li>- Need for demographic analysis to determine active recreation/transportation needs of community</li> <li>- Safety and proximity are important criteria</li> </ul> |
| 5. Next Steps           | <p>David Forte reviewed next steps:</p> <ul style="list-style-type: none"> <li>- Be thinking about "What does it mean to connect?"</li> <li>- Outreach on accessibility issues</li> <li>- Document approach for evaluating segments</li> <li>- Refine criteria</li> <li>- Draft of segment analysis approach</li> <li>- Examples of how analysis approach would work</li> <li>- Working Group will meet again</li> </ul> <p>Additional info:</p> <ul style="list-style-type: none"> <li>- Alex Wisniewski, Kitsap County parks director, and Eric Baker, Kitsap County Policy Manager will be meeting with RCO grant personnel to understand how NKHP land acquired with grant money can be used to remain in compliance with deed.</li> <li>- Alex Wisniewski, Kitsap County parks director indicated due to staffing shortages, re-engagement on NKHP stewardship plan will resume in 2023</li> </ul>  |

Meeting summary written by Deborah Weinmann July 4, 2022.

2022-07-19

# PEDESTRIAN METRICS

Interim report to Non-motorized Facilities Citizen Advisory Committee

# AGENDA

- Where are we
- Today's Focus: Showing distribution of roads

**GOAL AT THE END OF THE PEDESTRIAN METRICS PROJECT:  
MAKE A RECOMMENDATION TO KITSAP COUNTY COMMISSIONERS TO EVALUATE PEDESTRIAN FACILITIES.  
THE RECOMMENDATION WILL INCLUDE EVALUATIVE CRITERIA AND EXAMPLES.**

# WHERE ARE WE IN THIS PROCESS?

- Goal at the end: Make a recommendation to Kitsap County commissioners to evaluate pedestrian facilities that includes supporting framework for criteria
- Steps:
  - (1) identify adequate and minimal pedestrian facilities
    - ~~a. Draft proposal to include these in our road standards~~
    - b. Review existing road standards and distribution of roads to understand the scope
  - (2) develop evaluation criteria (including specific data & metrics to be used)
  - (3) set evaluation scope, initial timeline, and intended frequency (limit scope to priority areas if needed)



**WE ARE HERE**

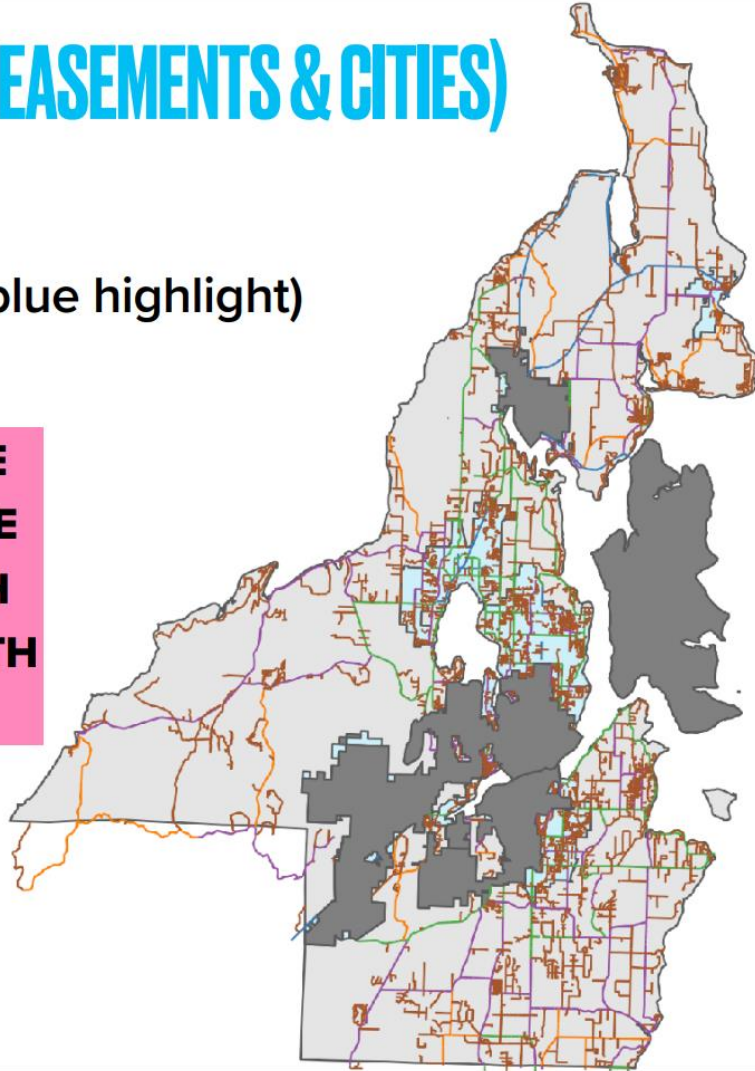


- **Today's Focus: Distribution of Roads**

# ROADS (EXC. HIGHWAYS & EASEMENTS & CITIES) KITSAP COUNTY

1,030 centerline miles  
235 within UGA (light blue highlight)

**THIS MEANS THAT THE  
MAJORITY OF THE TIME  
WE ARE DEALING WITH  
PAVED SHOULDER WIDTH  
AND NOT SIDEWALKS**



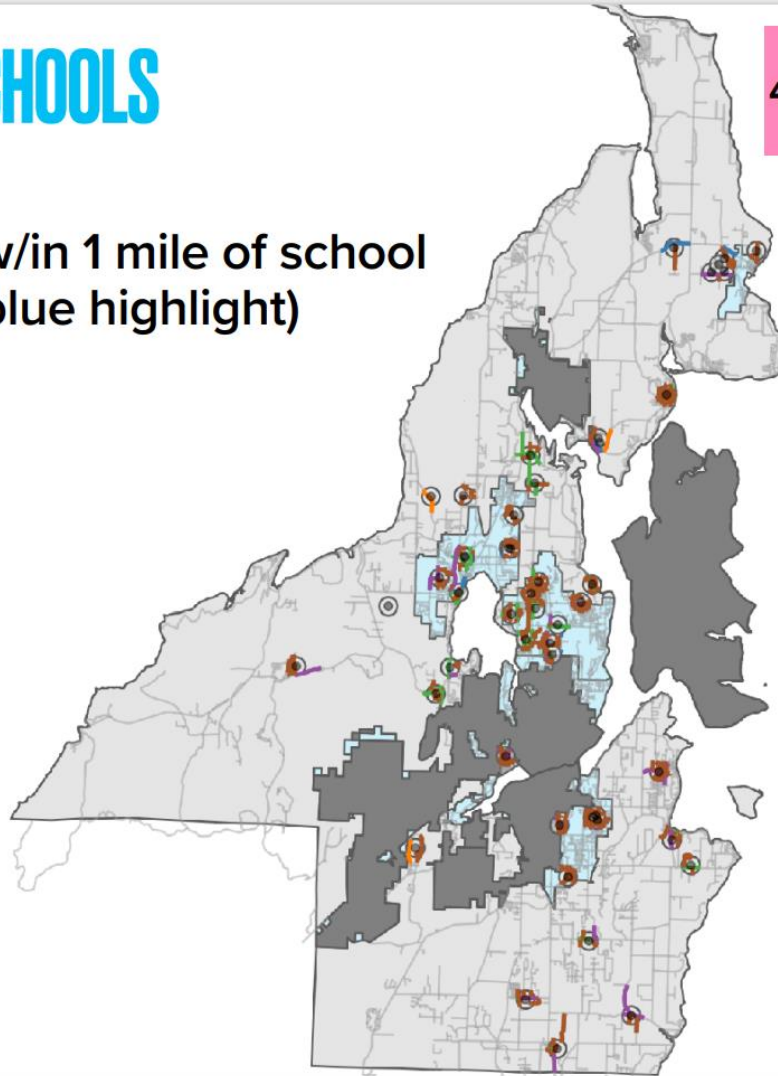
Road Classification

- Principal Arterial
- Minor Arterial
- Major Collector
- Minor Collector
- Local Access

Data Source: Kitsap GIS

# FOCUS EXAMPLE - SCHOOLS KITSAP COUNTY

122 centerline miles w/in 1 mile of school  
67 within UGA (light blue highlight)

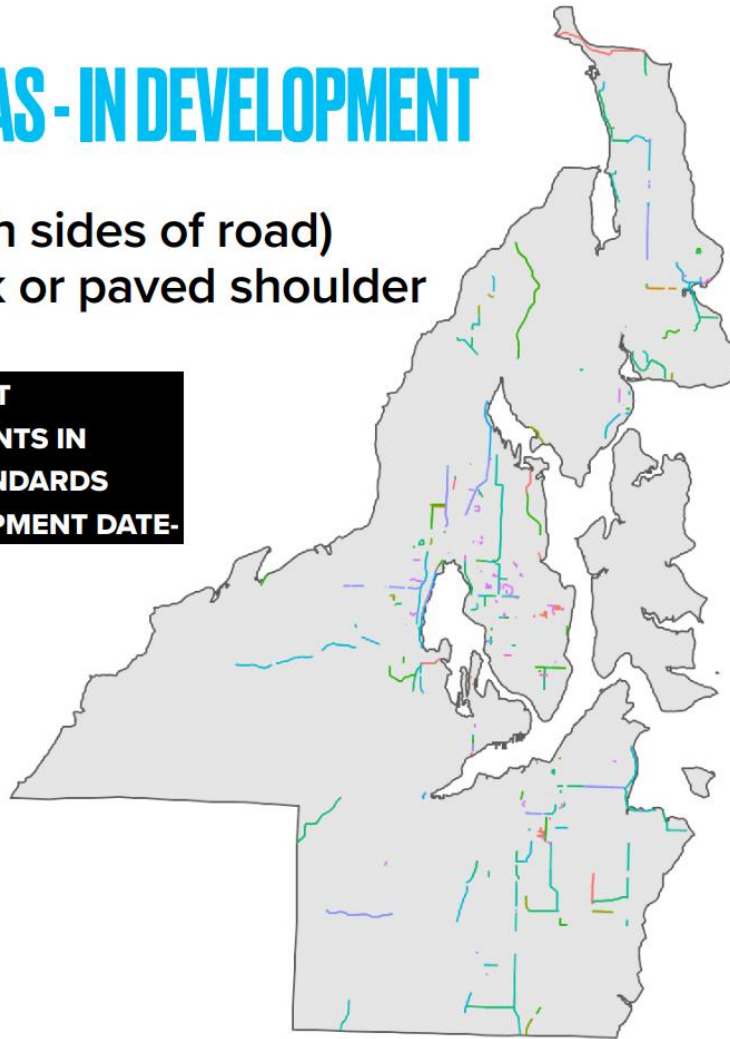


**88 SCHOOLS IN COUNTY (KITSAP GIS)  
48 OUTSIDE CITY LIMITS (SHOWN ON MAP)  
25 OF 48 WITHIN UGA**

# DATA COUNTY HAS - IN DEVELOPMENT

203.5 miles (both sides of road)  
W > 0 ft sidewalk or paved shoulder

**MAY NOT MEET  
WIDTH REQUIREMENTS IN  
CURRENT ROAD STANDARDS  
- DEPENDING ON DEVELOPMENT DATE-**



**COUNTY HAS SOME DATA  
ON SIDEWALKS AND SHOULDERS  
THESE DATA INCLUDE  
TYPE AND CHARACTER  
AND ARE MAPPED TO ROAD SEGMENTS**

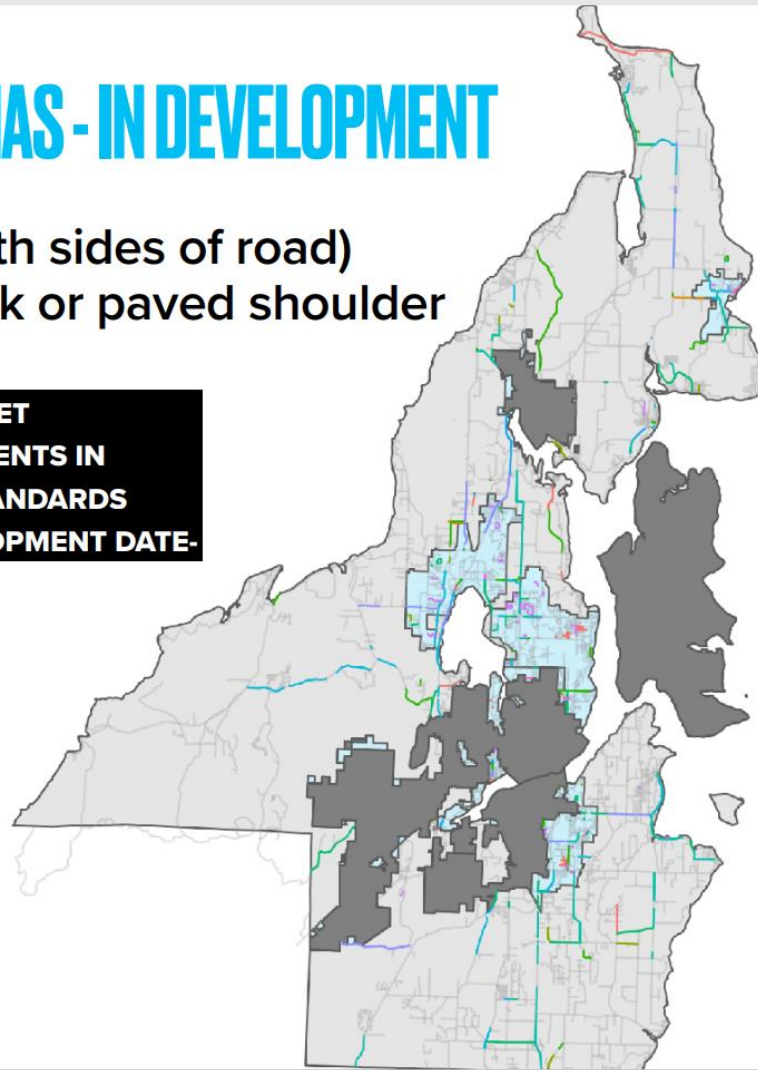
- Pedestrian Facilities
- Paved Shoulder: 1 ft
  - Paved Shoulder: 10 ft
  - Paved Shoulder: 12 ft
  - Paved Shoulder: 2 ft
  - Paved Shoulder: 3 ft
  - Paved Shoulder: 4 ft
  - Paved Shoulder: 5 ft
  - Paved Shoulder: 6 ft
  - Paved Shoulder: 7 ft
  - Paved Shoulder: 8 ft
  - Sidewalk: 3 ft
  - Sidewalk: 5 ft
  - Sidewalk: 8 ft

# DATA COUNTY HAS - IN DEVELOPMENT

203.5 miles (both sides of road)  
W > 0 ft sidewalk or paved shoulder

**MAY NOT MEET  
WIDTH REQUIREMENTS IN  
CURRENT ROAD STANDARDS  
- DEPENDING ON DEVELOPMENT DATE-**

**COUNTY HAS SOME DATA  
ON SIDEWALKS AND SHOULDERS  
THESE DATA INCLUDE  
TYPE AND CHARACTER  
AND ARE MAPPED TO ROAD SEGMENTS**



- Pedestrian Facilities**
- Paved Shoulder: 1 ft
  - Paved Shoulder: 10 ft
  - Paved Shoulder: 12 ft
  - Paved Shoulder: 2 ft
  - Paved Shoulder: 3 ft
  - Paved Shoulder: 4 ft
  - Paved Shoulder: 5 ft
  - Paved Shoulder: 6 ft
  - Paved Shoulder: 7 ft
  - Paved Shoulder: 8 ft
  - Sidewalk: 3 ft
  - Sidewalk: 5 ft
  - Sidewalk: 8 ft

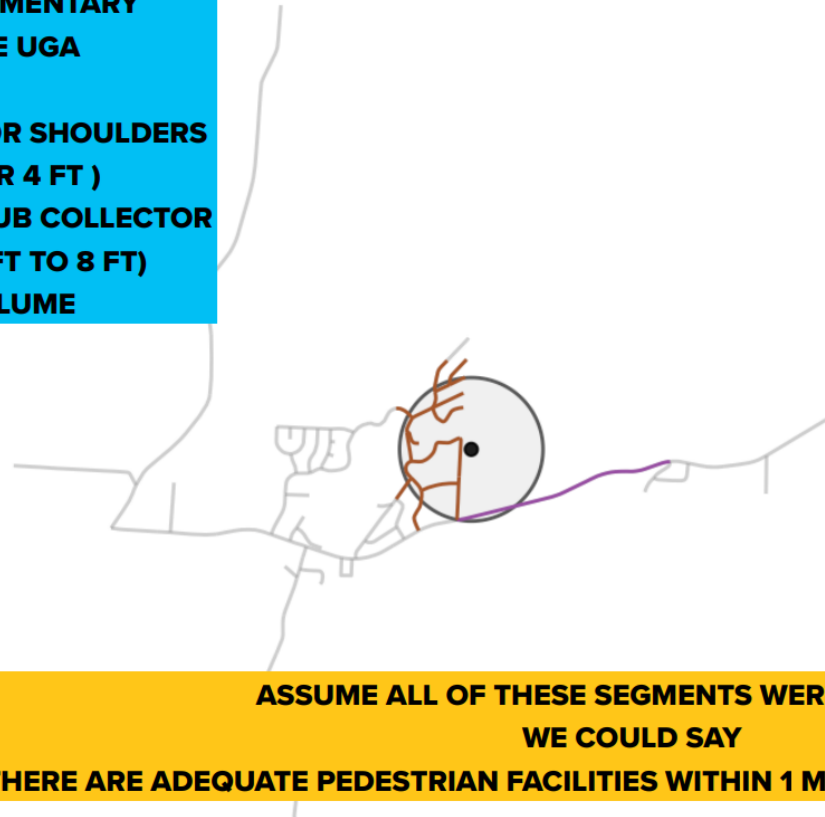
**LET'S LOOK AT AN EXAMPLE**

Enclosure [2]: NMCAC Pedestrian Metrics Study

Roads w/in 1 Mile of Green Mountain Elem  
3 total centerline miles

**GREEN MOUNTAIN ELEMENTARY  
IS OUTSIDE OF THE UGA**

**WE WOULD BE LOOKING FOR SHOULDERS  
LOCAL ACCESS (3 OR 4 FT )  
- DEPENDS ON WHAT IS A SUB COLLECTOR  
MAJOR COLLECTOR (3FT TO 8 FT)  
- DEPENDS ON VOLUME**



Road Classification

- Major Collector
- Local Access

**ASSUME ALL OF THESE SEGMENTS WERE ADEQUATE  
WE COULD SAY  
“THERE ARE ADEQUATE PEDESTRIAN FACILITIES WITHIN 1 MILE OF GREEN MOUNTAIN ELEM.”**

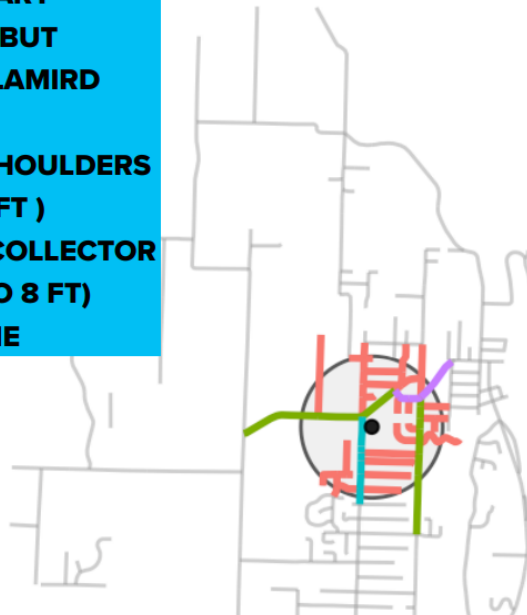
Data source: Kitsap GIS

Enclosure [2]: NMCAC Pedestrian Metrics Study

Road Segments w/in 1 Mile of Manchester Elem  
6 total centerline miles

**MANCHESTER ELEMENTARY  
IS OUTSIDE OF THE UGA BUT  
INSIDE THE MANCHESTER LAMIRD**

**WE WOULD BE LOOKING FOR SHOULDERS  
LOCAL ACCESS (3 OR 4 FT )  
- DEPENDS ON WHAT IS A SUB COLLECTOR  
MAJOR COLLECTOR (3FT TO 8 FT)  
- DEPENDS ON VOLUME**



Road Classification & Pedestrian Facilities

- Local Access
- Major Collector
- Major Collector- Paved Shoulder > 5 ft One Side
- Major Collector- Sidewalk One Side

**THERE ARE NOT ADEQUATE FACILITIES WITHIN 1 MILE OF  
MANCHESTER ELEMENTARY BECAUSE OF THE MAJOR COLLECTOR (CHESTER)  
WITH NO SIDEWALK OR SHOULDER**

**THERE IS A PATH BETWEEN SOME LOCAL ACCESS (NEIGHBORHOOD) ROADS  
AND THE SCHOOL THAT ARE NOT PARALLEL TO ROADS**



# DISCUSSION

**BACKUP**

# SPECIAL COMMITTEE INFO

- The 2022 NMFCAC Special Committee on Pedestrian Facilities Metrics was established at the 2022-02-15 meeting of the NMFCAC
- Tasked with taking up the idea of Pedestrian Metrics for the NMFCAC
- Special Committee has met 10 times (2.21, 2.28, 3.07, 3.14, 3.21, 4.04, 4.11, 4.21, 4.25, 5.09,6.,6.28, 7.11)
- Members: Debbie, Ray, Jess